## SACRAMENTO CENTRAL GROUNDWATER AUTHORITY REGULAR MEETING OF THE BOARD OF DIRECTORS

Wednesday, November 14, 2012; 9:00 am 10060 Goethe Road Sacramento, CA 95827 (SASD South Conference Room No. 1212 – Sunset Maple)

The Board will discuss all items on this agenda, and may take action on any of those items, including information items and continued items. The Board may also discuss other items that do not appear on this agenda, but will not act on those items unless action is urgent, and a resolution is passed by a two-thirds (2/3) vote declaring that the need for action arose after posting of this agenda.

The public shall have the opportunity to directly address the Board on any item of interest before and during the Board's consideration of that item. Public comment on items within the jurisdiction of the Board is welcomed, subject to reasonable time limitations for each speaker.

#### 1. CALL TO ORDER AND ROLL CALL - 9:00 a.m.

**2. PUBLIC COMMENT:** Members of the public who wish to address the Board may do so at this time. Please keep your comments to less than three minutes.

#### 3. CONSENT CALENDAR

Minutes of September 12, 2012 Board meeting.
 Action: Approve Consent Calendar items

#### 4. ELECTION OF OFFICERS

• Election of Chair and Vice Chair of the Board of Directors
Action: Elect Chair and Vice Chair of the Board of Directors of the
Sacramento Central Groundwater Authority for calendar year 2013 in
accordance with Section 3.06(a) of the Rules of Procedure.

#### 5. GROUNDWATER BANKING PROJECTS

• Presentation by the East Bay Municipal Utilities District (EBMUD) on EBMUD's Perspective on Groundwater Banking Opportunities in Sacramento County by Mike Tognolini of EBMUD.

Action: Information presentation.

#### 6. EXECUTIVE DIRECTOR'S REPORT

- a) CASGEM Program Update
- b) SWRCB Approval of General Waste Discharge Requirements for Aquifer Storage and Recovery Projects that Inject Drinking Water into Groundwater
- c) Nominations and Appointments to the SCGA Board

#### 7. DIRECTORS' COMMENTS

#### **ADJOURNMENT**

#### **Upcoming meetings** –

Next SCGA Board of Directors Meeting – Wednesday, January 9, 2013, 9 am; 10060 Goethe Road, South Conference Room No. 1212 (Sunset Maple).

#### **AGENDA ITEM 3: CONSENT CALENDER**

#### **BACKGROUND:**

Minutes of the September 12, 2012 SCGA Board meeting.

#### **STAFF RECOMMENDATION:**

Action: Approve Consent Calendar items.

Governing Board Meeting Draft Minutes September 12, 2012

**LOCATION:** 10060 Goethe Road, Room 1212

Sacramento, CA 95827 9:00 a.m. to 11:00 a.m.

#### **MINUTES:**

#### 1. CALL TO ORDER AND ROLL CALL

Chair Paul Schubert called the meeting to order at 9:00 a.m.

The following meeting participants were in attendance:

#### **Board Members (Primary Rep):**

Rick Bettis, Conservation Landowners Ron Lowry, Omochumne-Hartnell Water District Edwin Smith, Public Agencies Self-Supplied Dave Ocenosak, Sacramento Regional County Sanitation District Ed Crouse, Rancho Murieta Community Services District

#### **Board Members (Alternate Rep):**

Paul Schubert, Golden State Water Company
Jose Ramirez, Sacramento Regional County Sanitation District
Bruce Kamilos, Elk Grove Water District
Darren Wilson, City of Elk Grove
Todd Eising, City of Folsom
Jim Peifer, City of Sacramento
Forrest Williams, County of Sacramento

#### Staff Members:

Darrell Eck, Executive Director, SCGA Heather Peek, Clerk, SCGA Ping Chen, SCGA Ramon Roybal, SCGA

#### Others in Attendance:

Ali Taghavi, RMC Dave Richardson, RMC Rob Swartz, RWA Rodney Fricke, Aerojet Corp. Mark Roberson, Water Forum SACRAMENTO CENTRAL GROUNDWATER AUTHORITY (SCGA) Governing Board Meeting Draft Minutes – Page 2 September 12, 2012

Mark Salmon, Parsons Brinckerhoff Walt Sadler, HydroScience Engineers Inc.

#### Member Agencies Absent

City of Rancho Cordova Agricultural Interests Agricultural Residential California-American Water Company

#### 2. PUBLIC COMMENT

None

#### 3. CONSENT CALENDAR

The draft meeting minutes for the May 9, 2012 Board meeting were reviewed for final approval.

**Motion/Second/Carried** – Mr. Smith moved, seconded by Mr. Bettis, the motion carried unanimously to approve the all items. Mr. Williams abstained due to the fact he was not present at the May 9, 2012 meeting.

#### 4. GROUNDWATER BANKING PROJECTS

Ali Taghavi and Dave Richardson from RMC presented the results of the Sacramento Regional County Sanitation District's (SRCSD) South County Ag Program. Mr. Richardson provided an overview of the study area which includes the Stone Lakes National Wildlife Refuge (17,880 acres) located to the west of the City of Elk Grove and extending to the Sacramento River, also included was the Elk Grove Sphere of Influence (SOI) (6,250 ac), and the South County Ag Area (18,270 ac) which is located immediately south of the Elk Gove SOI and extends to the Cosumnes River on the south and east and to Interstate 5 on the west. The entire study area encompasses approximately 42,400 acres. Mr. Richardson described the current land use within the study area as a mixture of agricultural uses, native vegetation, managed wetlands, riparian vegetation, and urban uses. Mr. Taghavi then discussed current water demands in the study area which includes groundwater and surface water and the potential for recycled water to meet some of these demands. Mr. Taghavi then discussed historic groundwater elevations in the study area and explained the baseline conditions utilized for modeling. Mr. Taghavi then described the potential effect the project could have on groundwater levels assuming changes in future agricultural groundwater use. Mr. Taghavi then proceeded to describe a series of scenarios being evaluated beginning with the "small project" scenario. Mr. Taghavi detailed the modeling results of the small project scenario on groundwater levels in the study area. In this case the modeling showed an increase in groundwater levels of approximately 20 feet from future baseline conditions. Mr. Taghavi also discussed groundwater recovery in areas adjacent to the Cosumnes River as a result of recycled water irrigation and the potential for direct recharge in areas adjacent to the

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Cosumnes River through the use of spreading basins. The spreading basin component would be in addition to the small project scenario. Mr. Taghavi then explained that there were three project scenarios being evaluated:

- 1) "Small Project" 22,000 AFY of replacement recycled water up to 27,000 AFY with utilization of a recharge pond (surface spreading).
- 2) "Medium Project" 29,000 AFY (34,000 w/recharge pond)
- 3) "Large Project" 48,000 AFY (53,000 w/recharge pond)

The potential benefits of the project were identified as follows:

- Reliable drought-proof water supply;
- Beneficial use of nitrogen in recycled water;
- Higher groundwater levels resulting in reduced pumping cost and longer pump life;
- Increased flows in the Cosumnes River; and
- Avoided wastewater discharges.

Mr. Richardson stated that the next steps for the project were to produce the draft and final Feasibility Study Report during the winter of 2012. He stated that SRCSD continues to seek support in their grant funding and planning efforts from SCGA. Dave Ocenosak discussed the capital cost component of the project stating that SRCSD assumed their treatment plant would be operating at full capacity relative to their NPDES permit. Mr. Ocenosak remarked that project costs were significant and that SRCSD hoped to utilize a future water accounting framework as a means to market water as a commodity.

Mr. Crouse remarked that the project's concept of placing water into a groundwater bank and then later to extract and sell that same water returning groundwater levels to baseline conditions did not make complete sense to him. Mr. Ocenosak concurred and added that many options were being investigated for the project area including providing recycled water to farmers during normal hydrologic years and then selling recycled water to downstream users during dry years when it would be a peak commodity; during the dry years farmers would rely on "banked" groundwater for irrigation purposes. Mr. Taghavi added that the specific analysis done for the project looked specifically at using recycled water in the south area of the basin but to remember that the overall water accounting framework would be much more complex, involving many projects that may affect the basin cumulatively or discretely.

Mr. Lowry commented that a majority of the agricultural irrigation season was only a couple of months in duration and wanted to know what would happen to the recycled water when it was not being used as replacement irrigation. Mr. Ocenosak replied that the water would be discharged to the Sacramento River as currently occurs.

Mr. Smith inquired about the ability to deliver recycled water to the north. Mr. Ocenosak replied that pumping the water is very expensive but that there were opportunities to supply parks and golf courses and possibly the SMUD co-generation plant but that it would require a significant investment.

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Mr. Lowry asked about the long-term costs of the project. Mr. Ocenosak answered that a majority of the cost was in capital costs such as pumping and conveyance but that the supply would be there regardless.

Mr. Bettis wanted to know which of the project scenarios would ultimately be analyzed in a detailed report. Mr. Richardson replied that the completion of an economic analysis would determine which scenario is pursued more fully.

Mr. Crouse asked if there were any water districts to partner with in the area. Mr. Richardson responded that there were no water purveyors in the areas but that it may be feasible for one to be created or to gauge SCWA's interest in becoming a water retailer in the area.

Mr. Schubert inquired as to the timeframe of the project? Mr. Ocenosak said the timeframe for completion would be around 2020. Mr. Schubert asked if there were other known groundwater projects with a shorter timeframe ready for inclusion in a water accounting framework. Mr. Eck replied that SCWA's conjunctive use program could be counted as well as a potential project involving EBMUD. Mr. Eck said the purpose the current presentation was to gain an understanding of what the Sanitation District was thinking with regard to how an in-lieu groundwater banking program would be coupled with their recycled water project and ultimately how it might operate within the context of a Central Basin water accounting framework.

Mr. Schubert asked about the timeline for further discussion of the water accounting framework. Mr. Eck replied that there may be couple more presentations of proposed projects before formal discussions would begin in early 2013.

Mr. Peifer suggested that continued analysis of the Sanitation District's project should look at a broader responsibility for conveyance and other cost elements. He stated that the City of Sacramento was interested in utilizing recycled water but was not interested in being responsible for maintaining another distribution network. He suggested forming another governance body to oversee a recycled water conveyance system.

#### 5. EXECUTIVE DIRECTOR'S REPORT

**Local Groundwater Assistance (AB 303)** – On July 13, 2012 the State Department of Water Resources (DWR) notified the Authority that the grant application for the upcoming Local Groundwater Assistance (LGA) Grant had been successfully submitted. The schedule for the grant is as follows:

- Review and preliminary ranking by DWR November 2012
- Technical Advisory Panel Public Meeting December 2012
- DWR approve grant awards January 2013

Election of Chair and Vice Chair 2013 – As a reminder, in accordance with Section 3.06(a) of the Rules of Procedure elections for the Chair and Vice Chair of the Board of Directors of

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the Sacramento Central Groundwater Authority for calendar year 2013 will take place at the November 14, 2012 Board meeting.

Nominations and Appointments to the SCGA Board – The following is a status report on nominations and appointments to the Board.

Nominations and/or appointments that are complete:

- Appointments Expiring August 21, 2016
  - Sacramento County
     Don Nottoli, Board Member
     Forrest Williams, Alternate

Nominations (Appointment scheduled for September 25, 2012):

- Conservation Land Owner
   Rick Bettis, Board Member
- Public Agencies Self-Supplied
   Edwin Smith, Board Member
   Ward Winchell, Alternate
- Rancho Murieta CSD
   Ed Crouse, Board Member
   Gerald Pasek, Alternate
- Sacramento Regional County Sanitation District Dave Ocenosak, Board Member Jose Ramirez, Alternate

Pending nominations (Current appointment expires September 30, 2012):

- Cal-Am Water Company
- Agriculture
- Omochumnes-Hartnell Water District
- Ag-Res

#### 6. DIRECTORS' COMMENTS

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Mr. Schubert reported that Golden State Water Co. had a drilling rig onsite of W-24 to complete work of new water supply well to replace capacity lost to well contamination.

#### **ADJOURNMENT**

Upcoming Meetings –		
	<b>Seeting</b> – Wednesday, November 14 <sup>th</sup> , 2012. 10060 SD South Conference Room 1212 (Sunset Maple).	
By:		
Chairperson	 Date	

#### **AGENDA ITEM 4: ELECTION OF OFFICERS**

#### **BACKGROUND:**

Section 3.06(a) of the Groundwater Authority's Rules of Procedure provides that the Chair and Vice Chair serve for a term of one calendar year.

#### **STAFF RECOMMENDATION:**

Action: Elect Chair and Vice Chair of the Board of Directors of the Sacramento Central Groundwater Authority for calendar year 2012 in accordance with Section 3.06(a) of the Rules of Procedure.

#### AGENDA ITEM 5: GROUNDWATER BANKING PROJECTS

#### **BACKGROUND:**

At the March 14, 2012 Board meeting Mary Lou Cotton from Kennedy/Jenks discussed groundwater banking in California, cited specific examples considered in the development of the Water Accounting Framework for the North Basin, and provided a brief update on more recent activities involving groundwater banking statewide. Ms. Cotton's presentation provided a general picture of groundwater banking and illustrated the diversity of approach and application taken by various agencies and interests in addressing the specific needs of their stakeholders, community, and customers. At the May 19, 2012 Board meeting Rob Swartz presented the factors considered and the process used in developing the Water Accounting Framework for the Sacramento Groundwater Authority's North Basin. On September 12, 2012 the Sacramento Regional Sanitation District made the first in a series of presentations to be provided regarding groundwater banking projects.

Today's presentation is the second in a series of presentations focused on groundwater banking projects contemplated for the Central Basin. East Bay Municipal Utility District will be making a presentation on Groundwater Banking Opportunities in Sacramento County.

Making today's presentation will be Mike Tognolini of EBMUD.

#### **STAFF RECOMMENDATION:**

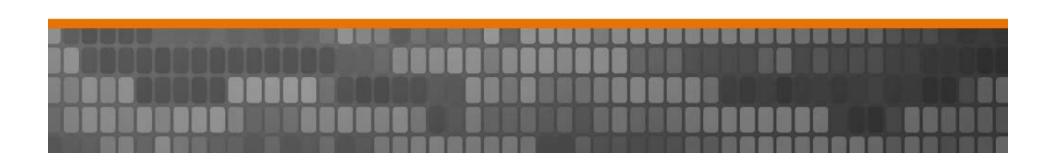
Action: Information presentation.



# Groundwater Banking Opportunities in Sacramento County

EBMUD's Perspective

November 14, 2012



## **Presentation Topics**



- Who is EBMUD?
- SCWA & EBMUD Develop Freeport
- EBMUD's Water Needs (WSMP 2040)
- Potential Groundwater Banking/Source Water
- Partnership Opportunities
- Next Steps/Closing Remarks

## East Bay Municipal Utility District

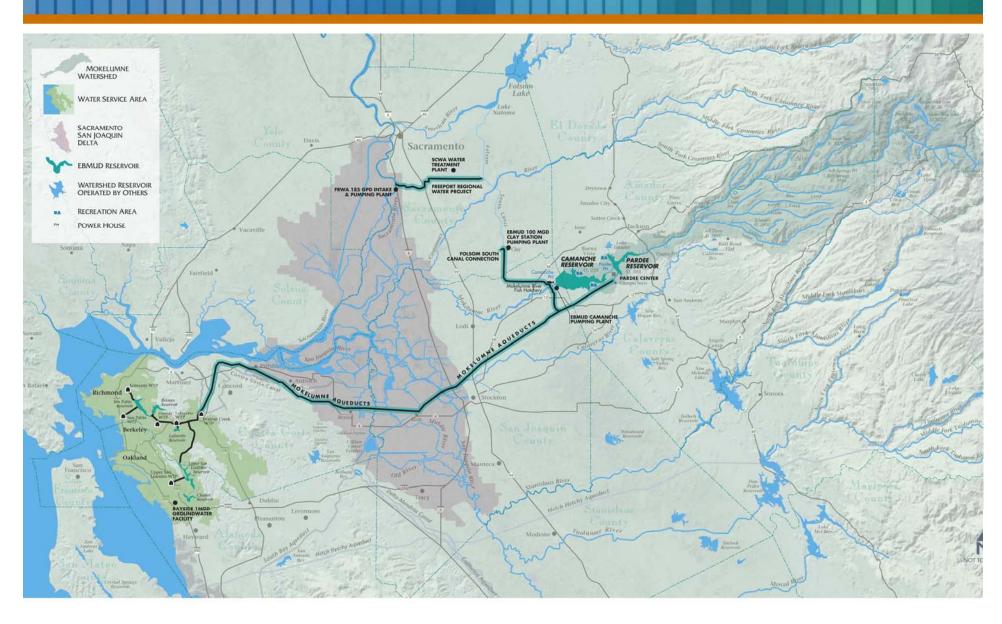


- Publicly-owned utility created in 1923
- Serves Alameda and Contra Costa Counties
- Annual budget:
  - Operating \$461M
  - Capital \$262M
- Approximately 1750 employees
- Provides water and wastewater services



## EBMUD's Mokelumne Source Water Supply System





## Supplemental Supply - Freeport





## Freeport Regional Water Project Facility Description



• 185 mgd Regional Project

- 100 mgd EBMUD

- 85 mgd SCWA

#### FRWA

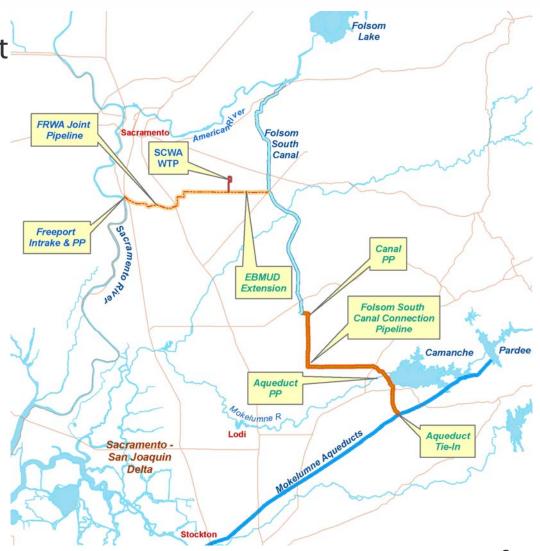
- Sacramento River intake north of Freeport
- 12 miles of 84" pipeline

#### SCWA

- Treatment plant
- 1 mile of 66" pipeline

#### • EBMUD

- Two pumping plants
- 22 miles of 72" pipeline
- Tie into existing aqueducts



## **FRWA Operations**



### Who Operates?

- SCWA under contract with FRWA (intake and pipeline up to SCWA WTP turnout)
- EBMUD operates EBMUD extension pipeline and all Folsom South Canal Connection (FSCC) facilities

### When Operated?

- SCWA operates FRWA every year
- EBMUD anticipates using Freeport 3 out of every 10 years for dry year needs
- EBMUD CVP Contract is triggered when EBMUD system storage is below 500 TAF

### Unassigned Capacity

- SCWA & EBMUD are interested in negotiating with interested parties the use of unassigned capacity, both in the short and long terms.

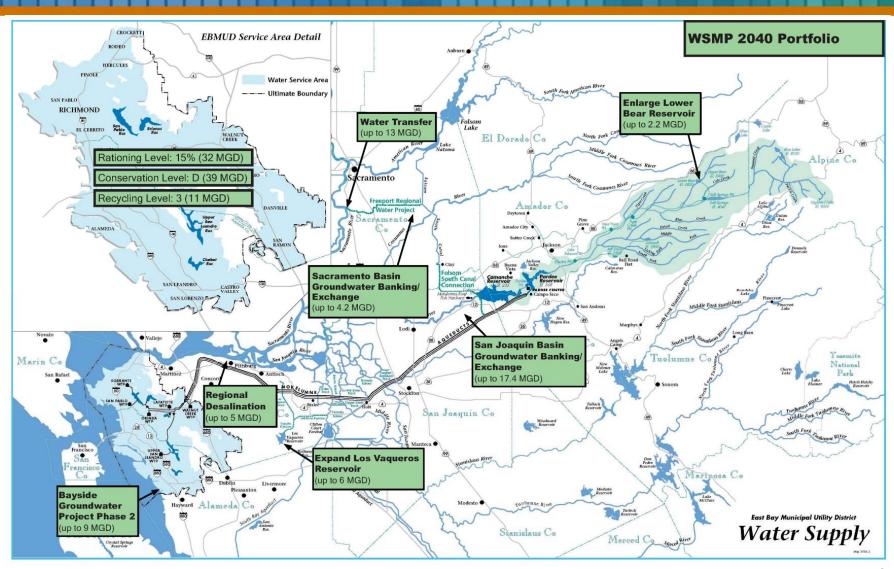
## EBMUD's Water Needs (Beyond Freeport)



- The 2040 Water Supply Management Plan identified future demands and potential supplemental supply sources (approved by EBMUD Board in 2012)
- Normal and Wet Year Supply is sufficient
- Need up to 115 TAF additional dry year supply over the 3 year drought planning sequence
- Preferred Portfolio identifies potential projects, when combined, can address supplemental need

## EBMUD's Portfolio for 2040





## Water Sources, Conveyance, Storage, and Extraction



#### Water Sources

- Water transfers from the Sacramento River Basin upstream of Freeport
- Available excess local, state or federal water

### Scenarios to Convey & Store Water

- Wet/Normal Year Water conveyed via Freeport facilities and diverted to percolation/injection/in lieu sites in Sacramento County.

### Water Delivery to EBMUD

- Water extracted from basin, delivered to FSC to meet dry-year need (3 out of 10 years)
- Water taken in-lieu via FSC, assuming an exchange with an area interest.
- Open to other configurations

## Characteristics of a Regional Groundwater Project



- Provides additional water for groundwater recharge in Sacramento County
- Provides dry year water supply to EBMUD
- Widely supported by Sacramento area interests (agencies, NGOs, agricultural community)
- Consistent with the Water Forum Agreement and Central Sacramento County GMP
- Provides environmental benefit
- Reasonable cost versus alternatives
- Maximizes use of existing facilities

## What EBMUD could contribute to a Regional Partnership



Infrastructure

FRWA facilities may be used to convey Sacramento River water to the FSC (and potential percolation/injection sites)

Water

EBMUD is investigating water transfer opportunities, wet year water best fit for storage

**Funding** 

EBMUD is open to cost sharing with interested regional partners, depending on the benefits shared.

## Potential Issues/Needs



- Water Accounting Framework must be developed
- Acceptance of EBMUD taking stored water and exporting it
- Identify/resolve issues with storage and extraction of state or federal water
- EBMUD will support, but not lead the project

## Closing Remarks/Next Steps



## Closing Remarks

- Any Questions?
- Contact Mike Tognolini <u>mtognoli@ebmud.com</u> or (510) 287-0125

#### AGENDA ITEM 6: EXECUTIVE DIRECTOR'S REPORT

- a) CASGEM Program Update
- b) SWRCB Approval of General Waste Discharge Requirements for Aquifer Storage and Recovery Projects that Inject Drinking Water into Groundwater
- c) Nominations and Appointments to the SCGA Board

#### TO: SACRAMENTO CENTRAL GROUNDWATER AUTHORITY BOARD

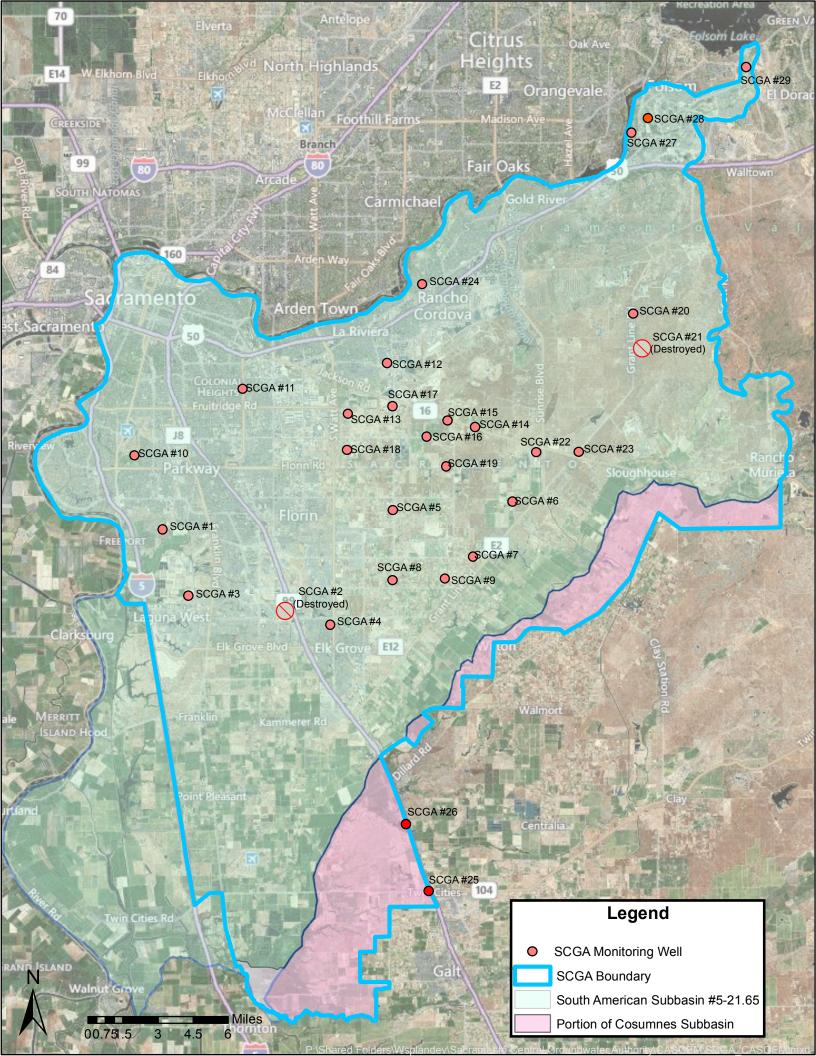
FROM: DARRELL ECK

RE: EXECUTIVE DIRECTOR'S REPORT

- a) CASGEM Program Update Groundwater Authority staff have completed fall 2012 groundwater monitoring for the CASGEM program. During the monitoring process it was noted that two wells, SCGA 2 and SCGA 21, have been destroyed (see attached map for locations). SCGA 2 appears to have been improperly destroyed and this has been reported to EMD. SCGA 21 was properly destroyed; fortunately its location is close enough to SCGA 20 that the loss of this well should not compromise data collection and reporting in this portion of the basin. A replacement for SCGA 2 has been identified and staff will be working with DWR to amend the CASGEM groundwater monitoring plan for the basin accordingly. Staff plans closer coordination with EMD to ensure protection (as much as possible) of wells identified for the CASGEM program.
- b) General Waste Discharge Requirements for Aquifer Storage and Recovery Projects that Inject Drinking Water into Groundwater On September 19, 2012 the State Water Resources Control Board adopted General Waste Discharge Requirements for Aquifer Storage and Recovery Projects that Inject Drinking Water into Groundwater. This action provides another avenue for storing water in groundwater basins. A Fact Sheet developed by the State Board and a copy of the draft Discharge Requirements are attached.
- c) Nominations and Appointments to the SCGA Board The following is a status report on nominations and appointments to the Board.
- Nominations and/or appointments that are complete:
  - o Appointments Expiring September 25, 2016
    - Conservation Land Owners
      - Rick Bettis, Board Member
    - Public Agencies Self-Supplied
      - Edwin Smith, Board Member
      - Ward Winchell, Alternate
    - Rancho Murieta CSD
      - Ed Crouse, Board Member
      - Gerald Pasek, Alternate

- Sacramento Regional County Sanitation District
  - Dave Ocenosak
  - Jose Ramirez
- o Appointments Expiring November 6, 2016)
  - Cal-Am Water Company
    - Andrew Soule, Board Member
    - David Armand, Alternate
  - Omochumnes-Hartnell Water District
    - Ronald Lowery, Board Member
    - Michael Wackman, Alternate
- Pending Nominations
  - o Agriculture expired September 30, 2012
  - o Ag-Res expired September 30, 2012

Those who have not submitted nomination letters are encouraged to do so as soon as possible.





## **Fact Sheet**

Streamlined Regulatory Process for Aquifer Storage and Recovery (ASR) Projects that Inject Drinking Water into an Aquifer

#### ASR Projects Provide a More Stable Drinking Water Supply

With the growing limitations on exporting surface water from the Sacramento-San Joaquin Delta and the potential impacts of climate change, the coordinated and planned management of surface water and groundwater resources (called conjunctive use) will become increasingly important in meeting the state's water needs. One common conjunctive use strategy is Aquifer Storage and Recovery (ASR). Generally speaking, ASR is the enhancement of natural groundwater supplies from sources such as rivers or injection wells. The purpose of ASR is to augment groundwater resources for future recovery.

## Drinking Water Used to Replenish an Aquifer Poses a Low Threat to the Beneficial Uses of Groundwater

Many current ASR projects treat surface water to meet drinking water standards in an existing water treatment plant and then pump the water to one or more injection wells via an existing drinking water distribution system. During periods of injection, both water users and the injection well system will receive water from the treatment plant. Water is later extracted from the aquifer as needed and conveyed to water users in the same distribution system. This type of ASR project poses a low threat to the beneficial uses of the aquifer because the water that will be stored in the aquifer will meet all drinking water standards.

#### What's Being Done?

To streamline the permitting process and to ensure consistent requirements, the State Water Board will consider the adoption of general waste discharge requirements (WDRs) for ASR projects that inject treated drinking water into aquifers. The General WDRs would require that water injected into an aquifer meet drinking water standards and not cause the groundwater to violate any water quality objectives in the applicable Water Quality Control Plan (or Basin Plan).

#### What Happens Next?

Water Board staff released draft General WDRs and a draft Initial Study/ Mitigated Negative Declaration for public review on August 13, 2012. The State Water Resources Control Board is holding an adoption hearing for the General WDRs and Initial Study/Mitigated Negative Declaration on September 19, 2012.

#### Additional Resources:

To see copies of all documents available for public review and comment, please visit: http://www.waterboards.ca.gov/water\_issues/programs/asr/index.shtml .

(This fact sheet was last updated September 12, 2012)





#### DRAFT

### STATE WATER RESOURCES CONTROL BOARD WATER QUALITY ORDER 2012-XXXX

#### GENERAL WASTE DISCHARGE REQUIREMENTS FOR AQUIFER STORAGE AND RECOVERY PROJECTS THAT INJECT DRINKING WATER INTO GROUNDWATER

The State Water Resources Control Board (State Water Board) finds that:

- 1. A stable supply of high quality water is critical to the continued welfare, wellbeing, and economic development of California. According to the California Department of Water Resources (DWR), the demand on groundwater will continue to increase as California's population grows from 37 million (2005 estimate) to a projected 60 million by 2050 based on current trends.
- 2. Groundwater is an important water source for municipal water supply, agriculture, and individual water users across California. According to the DWR 2009 Water Plan:
  - a. In 1995, an estimated 13 million Californians, nearly 43 percent of the state's population, were served by groundwater. Many small to moderate-sized towns and cities (e.g., Fresno, Davis, Lodi) rely solely on groundwater for their drinking water supplies. California public water supply systems use more than 16,000 wells to supply water to the public.
  - b. Groundwater has played a leading role in transforming California into the nation's top agricultural producer, most populous state, and the seventh largest economy in the world.
  - c. With the growing limitations on available surface water exported through the Sacramento-San Joaquin Delta and the potential impacts of climate change, reliance on groundwater through conjunctive management (i.e., coordinated and planned use and management of surface water and groundwater resources together to maximize the availability and reliability of water supplies) will become increasingly important in meeting the state's future water needs.
  - d. In some areas of the state, groundwater has been overdrafted, resulting in lowered groundwater elevations and reduced groundwater storage. A comprehensive assessment of overdraft in the state's groundwater basins has not been conducted since the 2003 update of DWR Bulletin 118-80, but it is estimated that overdraft is between 1 million and 2 million acrefeet annually.
  - e. Other basins may be subject to overdraft in the future if current water management practices are continued. Overdraft can result in increased water production costs, land subsidence, water quality impairment, and environmental degradation.

Also, there is growing concern about new dams and reservoirs on California's rivers. Effective conjunctive management may reduce the need to construct new reservoirs or expand those that already exist.

3. According to DWR Bulletin 118-80, a basin is subject to critical conditions of overdraft when present water management practices would probably result in significant adverse overdraft-related environmental, social, or economic impacts. The following eleven basins were identified as being in a critical condition of overdraft:

Pajaro Basin Cuyama Valley Basin Eastern San Joaquin County Basin

Kern County Basin Chowchilla Basin Madera Basin

Kings Basin Kaweah Basin Tulare Lake Basin

Tule Basin Ventura Central Basin

- 4. Conjunctive management of surface and groundwater supplies can be a useful tool to improve water supplies. Two widely used methods for managed groundwater recharge are recharge basins and injection wells. This General Order (Order) is intended to regulate only Aquifer Storage and Recovery (ASR) projects that utilize inject drinking water into groundwater.
- 5. In general, ASR projects<sup>1</sup> involve the storage of water in a suitable aquifer during times when water is available, and recovery of the water from the aquifer when it is needed. The benefits of ASR projects permitted by this Order may include, but are not limited to, the following:
  - a. Improved local water supply reliability and overall quality.
  - b. Improved statewide water supply reliability and overall quality.
  - c. Drought relief during the dry season.
  - d. Protection from salt water intrusion or other sources of undesirable water quality.

#### REGULATORY BACKGROUND AND BASIS FOR THE GENERAL ORDER

- 6. Water Code section 13260 states in part:
  - ...the following persons shall file with the appropriate regional board a report of the discharge, containing the information which may be required by the regional board:
  - (3) Any person operating, or proposing to construct, an injection well.
- 7. Water Code section 13051 states in part:

As used in this division, "injection well" means any bored, drilled, or driven shaft, dug pit, or hole in the ground into which waste or fluid is discharged, and any associated subsurface appurtenances, and the depth of which is greater than the circumference of the shaft, pit, or hole.

8. Water Code section 13264 states in part:

No person shall initiate any new discharge of waste or make any material changes in any discharge, or initiate a discharge to, make any material changes in a discharge to, or construct, an injection well, prior to the filing of the report required by Section 13260 and no person shall take any of these actions after filing the report but before...: (1) The issuance of waste discharge requirements pursuant to Section 13263.

9. Water Code section 13267(d) states:

The state board or a regional board may require any person, including a person subject to a waste discharge requirement under Section 13263, who is discharging, or who proposes to discharge, wastes or fluid into an injection well, to furnish the state board or regional board with a complete report on the condition and operation of the facility or injection well, or any other information that may be reasonably required to determine whether the injection well could affect the quality of the waters of the state.

10. Water Code section 13360 states in part:

No waste discharge requirement or other order of a regional board or the state board or decree of a court issued under this division shall specify the design, location, type of construction, or particular manner in which compliance may be had with that requirement, order, or decree, and the person so ordered shall be permitted to comply with the order in any lawful manner. However, the restrictions of this section shall not apply to waste discharge requirements or orders or decrees with respect to...:

Definitions and abbreviations are provided in Appendix A, which is attached hereto and is made part of this Order by reference.

- (2) Discharges of waste or fluid to an injection well, except any well which is regulated by the Division of Oil and Gas in the Department of Conservation pursuant to Division 3 (commencing with Section 3000) of the Public Resources Code and Subpart F of Part 147 of Title 40 of the Code of Federal Regulations and is in compliance with that division and Subpart A (commencing with Section 146.1) of Subchapter D of Chapter 1 of Title 40 of the Code of Federal Regulations.
- 11. The United States Environmental Protection Agency implements the Underground Injection Control program. Code of Federal Regulations, title 40, part 144.12(a) states:

No owner or operator shall construct, operate, maintain, convert, plug, abandon, or conduct any other injection activity in a manner that allows the movement of fluid containing any contaminant into underground sources of drinking water, if the presence of that contaminant may cause a violation of any primary drinking water regulation under 40 CFR part 142 or may otherwise adversely affect the health of persons. The applicant for a permit shall have the burden of showing that the requirements of this paragraph are met.

ASR projects regulated under this Order are consistent with Class V of the Underground Injection Control program and this Order requires that ASR project operators comply with current US EPA permit by rule requirements. No requirements in this Order will cause a discharger to be in violation of the groundwater protection provisions of the Safe Drinking Water Act (42 U.S.C. section 300f et seq.).

#### **GENERAL ORDER APPLICABILITY**

- 12. This Order regulates certain low-threat ASR projects on a state-wide basis to achieve the following goals:
  - a. Consistent regulation of ASR projects state-wide.
  - b. Implementation of best practicable treatment and control (BPTC) in accordance with State Water Board Resolution 68-16 (the "Antidegradation Policy") for ASR projects.
  - c. A streamlined review and permitting process for ASR projects.
- 13. Applicability of this Order will be determined by the Executive Officer of the Regional Water Board in the region where the project will take place. Although an ASR project may be eligible for coverage under this Order, the Executive Officer of the pertinent Regional Water Board may determine that the project should be regulated under individual waste discharge requirements, a waiver of waste discharge requirements, or an enforcement order.
- 14. The applicability of this Order is limited as required by Water Code section 13263(i), which states in part:

The state board or a regional board may prescribe general waste discharge requirements for a category of discharges if the state board or the regional board finds or determines that all of the following criteria apply to the discharges in that category:

- 1) The discharges are produced by the same or similar operations.
- 2) The discharges involve the same or similar types of waste.

- 3) The discharges require the same or similar treatment standards.
- 4) The discharges are more appropriately regulated under general discharge requirements than individual discharge requirements.

ASR projects to be regulated under this Order fit all of the criteria and therefore a general order is appropriate. All discharges regulated under this Order would be from similar operations producing treated potable water. The discharges will all involve similar types of waste in that the primary waste constituents will be disinfection by-products. The discharges will employ similar treatment and are all required to meet the same standards prior to discharge (i.e., drinking water standards). Individual waste discharge requirements are not necessary because the discharges are similar and the discharge requirements would be similar if individual waste discharge requirements were issued.

15. To obtain or terminate coverage under this Order, an Applicant must submit the information described in Section C of this Order. The application fee is based on the threat and complexity of the discharge. Operation of a low-threat ASR project is classified as 3C pursuant to California Code of Regulations, title 23, section 2200(a)(1) which states, in part:

Threat to water quality... and complexity... of the discharge is assigned by the Regional Board in accordance with the following definitions:

Category "3" – Those discharges of waste that could degrade water quality without violating water quality objectives, or could cause a minor impairment of designated beneficial uses as compared with Category 1 and Category 2.

Category "C" – Any discharger for which waste discharge requirements have been prescribed pursuant to Section 13263 of the Water Code not included in Category A or Category B as described above. Included are dischargers having no waste treatment systems or that must comply with best management practices, dischargers having passive treatment and disposal systems, or dischargers having waste storage systems with land disposal.

#### ASR PROJECT DESCRIPTION

- 16. ASR projects can increase groundwater supplies by storing water in an aquifer in times of abundant supply and extracting water when needed. Due to environmental restrictions related to construction of large dams and surface water impoundments to store water, the number of ASR projects in California has increased and may increase further in the future.
- 17. ASR projects are generally operated as "one-well" or "multi-well" systems. In the one-well system, water is injected into, and removed from the same well. In multi-well systems, water is injected into a well and that water is removed from a different well, wells, or a combination of injection well(s) and the different well(s).
- 18. Many current ASR projects utilize existing water treatment and conveyance infrastructure such as surface water intake pumping systems, water treatment plants, and potable water distribution systems to avoid the cost and environmental impacts associated with constructing duplicate treatment and conveyance systems. In such cases, a typical ASR project takes surface water from an existing surface water intake, treats it to meet drinking water standards at an existing water treatment plant, and conveys it to one or more injection wells via an existing water distribution system. During periods of aquifer injection, both water users and the injection well system receive potable water from the treatment plant. Water is later extracted from the aquifer as needed, treated again at the wellhead if necessary, and conveyed to water users in the same distribution system. It is anticipated that most ASR projects will be designed to maximize the use of existing infrastructure in this way.

- 19. It is anticipated that there will be a large variation in the size of ASR projects seeking coverage under this Order. Some will consist of single well projects and others will consist of large well fields. A corresponding variation in the knowledge of aquifer characteristics is expected. Pilot tests may be performed for ASR projects with limited information about aquifer characteristics; alternatively, pilot tests may not be needed when well fields and groundwater quality have been adequately characterized. This Order contains a procedure that is described in Section C, to allow implementation of a pilot test if an Applicant elects to perform one.
- 20. Projects that are regulated under this Order are not required to recover or hydraulically control the injected water except pursuant to a mitigation measure included in a project-specific California Environmental Quality Act (CEQA) document or a subsequent order adopted by the State Water Board or the Regional Water Board.

#### **ELIGIBILITY REQUIREMENTS**

- 21. In order to be eligible for coverage under this Order, the project must meet all of the following requirements:
  - a. Treated water is placed in the aquifer via one or more injection wells.
  - b. With regard to ASR well construction:
    - The wells are constructed in compliance with the requirements of the California Well Standards by a licensed well driller under the supervision of a California registered engineer or geologist.
    - ii. The well construction details and lithologic log are documented and the well construction (well screen, filter pack, annular seal) limits the injected water to specific aquifer zones at the injection well.
  - c. With regard to water quality, injected water:
    - i. Is of a quality that will ensure compliance with applicable regulations and policies.
    - ii. Has been treated and delivered to the injection well consistent with the requirements of a California Department of Public Health (CDPH) domestic water supply permit.
  - d. With regard to legal authorization:
    - i. The project is not restricted by local agency ordinance, prohibition, or other applicable law or regulation.
    - ii. The project is consistent with the CEQA project description provided in this Order and any project level CEQA environmental impact evaluation has been completed prior to submitting a Notice of Intent (NOI).

#### **GROUNDWATER QUALITY CONCERNS**

22. This section describes the constituents of concern for ASR projects that inject treated drinking water and their potential to degrade groundwater quality. The following sections (Basin Plans, Beneficial Uses, and Regulatory Considerations; and Antidegradation Analysis) discuss how this Order ensures compliance with applicable regulations and policies.

- 23. In ASR projects, water from one source is discharged into another. Injected water may be of different quality than groundwater in the aquifer. In addition to the possibility of elevated concentrations of naturally occurring or anthropogenic constituents in the source water, mixing water from different sources may cause geochemical reactions in the aquifer that can degrade groundwater quality.
- 24. The process of disinfection is designed to prevent the transmission of waterborne diseases. CDPH requires a measurable disinfectant concentration in the potable water distribution system when the water source is surface water. Specifically, California Code of Regulations title 22, section 64564, subdivision (a) states that all approved surface water utilized by a supplier shall be provided with continuous disinfection treatment sufficient to insure that the total treatment process provides inactivation of Giardia lamblia cysts and viruses, in conjunction with the removals obtained through filtration. Subdivision (b) states that, except for suppliers serving fewer than 500 persons, the residual disinfectant concentrations of samples collected from the distribution system shall be detectable in at least 95 percent of the samples taken each month that the system serves water to the public. The regulation further states that at any sample point in the distribution system, the presence of heterotrophic plate count (HPC) at concentrations less than or equal to 500 colony forming units per millimeter shall be considered equivalent to a detectable disinfectant residual.
- 25. Because some ASR projects will utilize existing infrastructure as described above, some disinfectant and disinfection by-products are likely to be present in the injected water. Additional disinfection by-products may be formed in the aquifer as residual disinfectant reacts with organic material in the aquifer matrix.
- 26. Disinfection by-products consist of organic and inorganic substances produced by the interaction of chemical disinfectants with naturally occurring substances in the water source. A summary of common disinfection by-products is presented below:

Disinfection Byproduct	How Is It Formed?
Trihalomethanes Bromodichloromethane Bromoform Dibromochloromethane Chloroform	Trihalomethanes occur when naturally-occurring organic and inorganic materials in the water react with the disinfectants, chlorine, and chloramine.
Haloacetic acids Dichloroacetic acid Trichloroacetic acid Chloroacetic acid Bromoacetic acid Dibromoacetic acid	Haloacetic acids occur when naturally-occurring organic and inorganic materials in the water react with the disinfectants, chlorine, and chloramine.
Bromate	Bromate occurs when bromide in the water reacts with the disinfectant ozone.
Chlorite	Chlorite occurs when chlorine dioxide breaks down.

None of these constituents would be present at concentrations that exceed drinking water limits (MCLs) in water injected into the aquifer because this Order requires that the injected water meet all drinking water standards.

- 27. Other constituents of concern that may be present in the injected water due to natural or anthropogenic sources include salinity species, metals, pesticides, pharmaceuticals and personal care products. These other constituents, if present, would be as the result of storm water runoff and treated wastewater discharged into the water source upstream of the water supply intake system. However, none of these constituents would be present at concentrations that exceed drinking water limits (MCLs) in water injected into the aquifer because this Order requires that the injected water meet all drinking water standards.
- 28. Finally, injection of water into any aquifer may induce geochemical reactions, some of which may cause exceedance of a water quality objective. For example, the introduction of water with a higher concentration of dissolved oxygen into an anaerobic aquifer may induce geochemical oxidation-reduction (or "redox") reactions that increase concentrations of inorganic species in the aquifer and recovered water. The redox reactions may result in higher dissolved concentrations of inorganic constituents in recovered water than in the injected water. Specifically, arsenic, iron, manganese, nitrogen, selenium, and sulfur have been identified as constituents of concern in ASR projects. However, none of these constituents would be present in the aquifer at concentrations that exceed applicable water quality objectives because this Order prohibits it.

## BASIN PLANS, BENEFICIAL USES, AND REGULATORY CONSIDERATIONS

- 29. Water Code section 13240 requires each Regional Water Board to formulate and adopt Water Quality Control Plans (Basin Plans) for all areas within its region.
- 30. Water Code section 13241 states:

Each regional board shall establish such water quality objectives in water quality control plans as in its judgment will ensure the reasonable protection of beneficial uses and the prevention of nuisance; however, it is recognized that it may be possible for the quality of water to be changed to some degree without unreasonably affecting beneficial uses. Factors to be considered by a regional board in establishing water quality objectives shall include, but not necessarily be limited to, all of the following:

- a. Past, present, and probable future beneficial uses of water.
- b. Environmental characteristics of the hydrographic unit under consideration, including the quality of water available thereto.
- c. Water quality conditions that could reasonably be achieved through the coordinated control of all factors which affect water quality in the area.
- d. Economic considerations.
- e. The need for developing housing within the region.
- f. The need to develop and use recycled water.
- 31. Basin Plans designate beneficial uses, establish Water Quality Objectives (WQOs), contain implementation plans and policies for protecting waters of the basin, and incorporate by reference plans and policies adopted by the State Water Board. Pursuant to Water Code section 13263(a), waste discharge requirements must implement the Basin Plan.
- 32. The beneficial uses of groundwater are defined in each Regional Water Board's basin plan. The beneficial uses are summarized in the following table:

	Beneficial Uses								
REGION	AGR	AQUA	FRSH	GWR	ONI	MUN	PRO	REC-1	WILD
1 North Coast	×		×		×	×	×		
2 San Francisco Bay	×		×	×	×	×	×		
3 Central Coast	×				×	×			
4 Los Angeles	×				×	×	×		
5 Central Valley - Sacramento and San Joaquin River	×				×	×	×		
5 Central Valley - Tulare Lake	×				×	×	×	×	×
6 Lahontan	×	×	×		×	×			×
7 Colorado River	×				×	×			
8 Santa Ana	×				×	×	×		
9 San Diego	×		×	×	×	×	×		

AGR denotes agricultural supply. AQUA denotes aquaculture. FRSH denotes freshwater replenishment. GWR denotes groundwater recharge. IND denotes industrial service supply. MUN denotes municipal and domestic supply. PRO denotes industrial process supply. REC-1 denotes water contact recreation. WILD denotes wildlife habitat.

33. State Water Board Resolution 88-63, established state policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply.

## **ANTIDEGRADATION ANALYSIS**

- 34. Resolution 68-16 states, in part:
  - 1. Whenever the existing quality of water is better than the quality established in policies as of the date on which such policies become effective, such existing high quality will be maintained until it has been demonstrated to the State that any change will be consistent with maximum benefit to the people of the State, will not unreasonably affect present and anticipated beneficial use of such water and will not result in water quality less than that prescribed in the policies.
  - 2. Any activity which produces or may produce a waste or increased volume or concentration of waste and which discharges or proposes to discharge to existing high quality waters will be required to meet waste discharge requirements which will result in the best practicable treatment or control of the discharge necessary to assure that (a) a pollution or nuisance will not occur and (b) the highest water quality consistent with maximum benefit to the people of the State will be maintained.
- 35. As noted in Findings 22 through 28 above, constituents of concern that have the potential to degrade groundwater include disinfection by-products, salinity species, metals, pesticides, pharmaceuticals and personal care products. With the exception of disinfection by-products and certain metals that may become dissolved in the aquifer through geochemical reactions, these constituents of concern, if present, would be the result of storm water runoff and wastewater discharged into the water source upstream of the water supply intake system. However, none of these constituents would be present at concentrations that exceed drinking water maximum contaminant levels (MCLs) in water injected into the aquifer, because this Order requires that the injected water meet all drinking water standards.

- 36. This Order regulates discharges from ASR projects into numerous groundwater aquifers and zones, each with its own chemical characteristics. Some of these waters are high quality waters pursuant to Resolution 68-16 but there is not sufficient data to fully determine the boundaries of high quality groundwater on a statewide basis. To the extent a discharge under this Order may be of high quality waters, this Order is consistent with Resolution 68-16 as described in the findings below.
- 37. This Order prohibits injection of water that does not comply with drinking water standards or that would cause violation of any water quality objective within the aquifer. It also requires that ASR projects not cause a condition of pollution or nuisance. Coverage under this Order will not be granted unless the NOI demonstrates that the project will comply with the injected water and receiving water limitations of this Order.
- 38. ASR projects regulated by this Order will provide important economic and environmental benefits:
  - a. Subsurface storage of potable water avoids the cost, land use, and other environmental impacts of new dams and water storage reservoirs.
  - b. Conjunctive use may allow communities to sustain some population and economic growth without the environmental impacts associated with increased surface water withdrawals during periods of low stream flow, which can impact the habitat value of surface waters.
  - c. Using existing water treatment and distribution infrastructure to supply the injection wells with potable water will avoid significant costs and potentially significant environmental impacts associated with building new water treatment plants and distribution systems.
  - d. Design, construction, and operation of ASR projects will enhance local employment.
  - For these reasons, the limited degradation of water quality that may occur as a result of ASR projects regulated under this Order is consistent with maximum benefit to the people of the state provided that terms of the applicable Basin Plan and any relevant State Board policies are met.
- 39. The Permittee subject to this Order must implement best practicable treatment or control. At a minimum, the following treatment and control measures are required for all ASR projects:
  - a. Treatment (typically flocculation, filtration, and disinfection to remove suspended solids and pathogenic microorganisms) so that all injected water is potable water produced in compliance with a CDPH domestic water supply permit.
  - b. Adequate characterization of source water quality. If source water quality is variable through the year, operate the ASR project to optimize use of better quality water during injection cycles.
  - c. Design and operation of ASR projects to minimize adverse aquifer conditions and geochemistry.
  - d. Additional treatment when necessary to fully protect all beneficial uses.
  - e. Perform groundwater monitoring of the injection/extraction wells and groundwater monitoring wells to evaluate the potential for groundwater quality changes.
  - f. Implement an Operation & Maintenance (O&M) Plan.
- 40. Introduction of disinfection by-products into the aquifer could be reduced or eliminated completely by two primary means: use of non-chemical disinfection methods or treatment after disinfection to remove disinfection by-products.
  - a. The best non-chemical disinfection method available is treatment with ultraviolet (UV) light to destroy pathogens. This technology is widely available and its use for disinfecting treated wastewater is becoming more common for that use. However, UV disinfection is effectively

prohibited for ASR projects that will utilize existing water treatment and distribution infrastructure as described in Finding 19, because CDPH requires that water suppliers serving surface water to 10,000 or more people maintain a residual chlorine concentration in the distribution system to prevent pathogen regrowth. In situations where UV disinfection could be allowed, this would require the Permittee to construct a new disinfection system to replace one that is still functional. The capital cost of replacement would vary, but can reasonably be expected to range from a few to several million dollars per facility depending on the design flow rate, length and diameter of required conveyance piping, pump sizes and treatment systems required to meet drinking water standards.

- b. There are several treatment technologies available to remove disinfection by-products that are trihalomethanes (bromoform, dibromochloromethane, and chloroform) and haloacetic acids (dichloroacetic, trichloroacetic, chloroacetic, bromoacetic, and dibromoacetic acids). The most common method to remove low concentrations of these constituents is granulated activated carbon (GAC) adsorption, which involves passing the disinfected water through a vessel that contains GAC. The constituents are physically bound to the GAC by adsorption. As the adsorption sites are filled, the GAC must be changed to continue the process. The frequency of GAC replacement varies depending on the character of the disinfected water, the flow rate, and GAC vessel dimensions. Treating disinfected water to remove disinfection by-products would require the Permittee to construct a new treatment process at each injection well head to preserve chlorine residual within the distribution system that conveys treated water to the injection wells. The capital cost of GAC treatment would vary with the volume to be treated, but can reasonably be expected to range from a few to several million dollars depending on the design flow rate, pump sizes and size of the GAC treatment systems required to remove disinfection by-products.
- 41. Treatment technologies to remove salinity species and metals are also available. The most common broadly applicable technology is reverse osmosis, which physically separates ions from water. Reverse osmosis is an energy-intensive process and the infrastructure costs can reasonably be expected to range from a few to several million dollars depending on the design flow rate, quality of the raw water, desired quality of the treated water, and brine storage and disposal options. Reverse osmosis also generates a waste brine stream, which would create additional storage and disposal costs.
- 42. Degradation of groundwater by some of the constituents of concern associated with an ASR project is consistent with maximum benefit to the people of the state if the Permittee employs the minimum treatment and control technologies described in Finding 39 above. Although degradation could be further minimized be employing the treatment technologies described in Findings 40 through 41, the cost of this level of treatment is far greater than the benefits to be obtained because it is not necessary to prevent impacts to the primary beneficial use of groundwater, which is municipal and domestic supply. Economic prosperity of communities and associated industries is of maximum benefit to the people of the state and is a sufficient reason to allow some groundwater degradation, which may arise in some cases, provided that terms of the applicable Basin Plan, and other applicable State and Regional Water Board policies are consistently met.

### OTHER REGULATORY CONSIDERATIONS

43. Operation of an ASR project under this Order is exempt from the requirements of *Consolidated Regulations for Treatment, Storage, Processing, or Disposal of Solid Waste*, as set forth in California Code of Regulations, Title 27(hereafter Title 27). The activity is exempt from Title 27 requirements pursuant to Title 27 section 20090, which states that certain activities are exempt as long as the activity meets, and continues to meet, all preconditions listed. ASR projects regulated under this Order are exempt from Title 27, section 20090(c), which exempts:

...[d]ischarges of waste to wells by injection pursuant to the Underground Injection Control Program established by the United States Environmental Protection Agency (USEPA) under the Safe Drinking Water Act, [42 U.S. Code Section 300(h), see Title 40 of the Code of Federal Regulations, Parts 144 to 146, 40 CFR 144 to 146].

No requirements in this Order will cause a discharger to be in violation of the groundwater protection provisions of the Safe Drinking Water Act (42 U.S.C. section 300f et seq.).

## 44. Water Code section 13267(b) states:

In conducting an investigation specified in subdivision (a), the regional board may require that any person who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste within its region, or any citizen or domiciliary, or political agency or entity of this state who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge, waste outside of its region that could affect the quality of waters within its region shall furnish, under penalty of perjury, technical or monitoring program reports which the regional board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring those reports, the regional board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports.

The technical reports required by this Order, the Notice of Applicability (NOA), and the MRP are necessary to assure compliance with this Order. The Permittee owns and/or operates the facility subject to this Order.

# 45. Water Code section 13267(c) states, in part:

In conducting an investigation pursuant to subdivision (a), the regional board may inspect the facilities of any person to ascertain whether the purposes of this division are being met and waste discharge requirements are being complied with.

The Standard Provisions and Reporting Requirements of this Order require that all Dischargers allow State and Regional Water Board staff to inspect the ASR facility and related records.

- 46. Domestic water quality monitoring requirements for public water systems are contained in the California Code of Regulations, title 22, chapter 15. Monitoring requirements are based on the number of connections, water source(s), historic water quality data, vulnerability to degradation by pollutants, and constituents of concern. Because ASR projects can change groundwater quality, additional monitoring may be appropriate.
- 47. California Health and Safety Code section 116470(a) states in part:

As a condition of its operating permit, every public water system shall annually prepare a consumer confidence report and mail or deliver a copy of that report to each customer. The report shall include all of the following information:

- (1) The source of the water purveyed by the public water system.
- (2) A brief and plainly worded definition of the terms "maximum contaminant level," "primary drinking water standard," and "public health goal."
- (3) If any regulated contaminant is detected in public drinking water supplied by the system during the past year, the report shall include all of the following information:
  - (A) The level of the contaminant found in the drinking water, and the corresponding public health goal and primary drinking water standard for that contaminant.

- (B) Any violations of the primary drinking water standard that have occurred as a result of the presence of the contaminant in the drinking water and a brief and plainly worded statement of health concerns that resulted in the regulation of that contaminant.
- (4) Information on the levels of unregulated contaminants, if any, for which monitoring is required pursuant to state or federal law or regulation.
- (5) Disclosure of any variances or exemptions from primary drinking water standards granted to the system and the basis therefore.

The MRP of this Order requires that all Dischargers submit a copy of these reports to the Regional Water Board.

48. Health and Safety Code section 116470(b) states in part:

On or before July 1, 1998, and every three years thereafter, public water systems serving more than 10,000 service connections that detect one or more contaminants in drinking water that exceed the applicable public health goal, shall prepare a brief written report in plain language that does all of the following:

- (1) Identifies each contaminant detected in drinking water that exceeds the applicable public health goal.
- (2) Discloses the numerical public health risk, determined by the office, associated with the maximum contaminant level for each contaminant identified in paragraph (1) and the numerical public health risk determined by the office associated with the public health goal for that contaminant.
- (3) Identifies the category of risk to public health, including, but not limited to, carcinogenic, mutagenic, teratogenic, and acute toxicity, associated with exposure to the contaminant in drinking water, and includes a brief plainly worded description of these terms.
- (4) Describes the best available technology, if any is then available on a commercial basis, to remove the contaminant or reduce the concentration of the contaminant. The public water system may, solely at its own discretion, briefly describe actions that have been taken on its own, or by other entities, to prevent the introduction of the contaminant into drinking water supplies.
- (5) Estimates the aggregate cost and the cost per customer of utilizing the technology described in paragraph (4), if any, to reduce the concentration of that contaminant in drinking water to a level at or below the public health goal.
- (6) Briefly describes what action, if any, the local water purveyor intends to take to reduce the concentration of the contaminant in public drinking water supplies and the basis for that decision.

The MRP of this Order requires that all Dischargers submit a copy of these reports to the Regional Water Board.

- 49. This Order grants no water rights to the Permittee. This Order also does not grant a Permittee any rights to use water storage space in the relevant aquifer. The Permittee must have valid legal rights, such as a water-right permit or license, water-service contract, or other rights to obtain water for underground storage under this Order.
- 50. This Order does not authorize any act that results in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code sections 2050 to 2097) or the Federal Endangered Species Act (16 U.S.C.A. sections 1531 to 1544).

#### CALIFORNIA ENVIRONMENTAL QUALITY ACT

- 51. On \_\_\_\_, the State Water Board adopted a Mitigated Negative Declaration for the activities described in the foregoing Findings in accordance with the provisions of the California Environmental Quality Act (CEQA; Public Resources Code, section 21100 et. seq.) and the CEQA Guidelines. Potentially significant impacts to water quality will be reduced to a less than significant level through the requirements of this Order; therefore the project will have no significant impact on the environment.
- 52. To mitigate or avoid potentially significant water quality impacts, this Order:
  - a. Limits applicability to ASR projects that inject water that meets drinking water standards.
  - b. Requires a project-level analysis of potentially significant environmental impacts pursuant to CEQA prior to issuance of a Notice of Applicability granting coverage under this Order.
  - c. Prohibits exceedance of any water quality objective.
  - d. Establishes an MRP to determine whether the discharge is in compliance with the applicable Basin Plan.
- 53. Applicants are required to submit documentation of compliance with CEQA by a lead agency that evaluates the project-specific environmental impacts. The Regional Water Board will review the CEQA document and make any findings as required by CEQA regulations prior to the issuance of a Notice of Applicability. If the Applicant is a private entity, the Regional Water Board may be the lead agency for the purpose of CEQA and the Applicant may be required to prepare the draft CEQA document and pay fees associated with filing the documents, compliance with public notice requirements, and review by the Department of Fish and Game.
- 54. If an Applicant elects to perform a pilot test, that activity may be exempted from the provisions of CEQA, by a categorical exemption under CEQA Guidelines section 15306. Alternatively, an Applicant can perform a pilot test-specific CEQA evaluation.
- 55. Pursuant to Water Code section 13263(g), discharge is a privilege, not a right, and adoption of this Order does not create a vested right to continue the discharge.

## **PUBLIC MEETING**

- 56. All the above and the supplemental information and details in the attached Information Sheet, incorporated by reference herein, were considered in establishing the following conditions of discharge.
- 57. The State Water Board has notified all known interested agencies and persons of its intent to adopt the Order for ASR projects that utilize drinking water and has provided all known interested agencies and persons with an opportunity for a public hearing and an opportunity to submit comments.
- 58. The State Water Board, in a public meeting on September 19, 2012, heard and considered all comments pertaining to this Order.

**IT IS HEREBY ORDERED** that pursuant to Section 13263 and 13267 of the Water Code, the Permittee, its agents, successors, and assigns, in order to meet the provisions contained in division 7 of the Water Code and regulations adopted thereunder, shall comply with the following:

Note: Other prohibitions, conditions, definitions, and the method of determining compliance are contained in Attachment B, "General Order for ASR Projects, Standard Provisions" attached hereto and is made part of this Order by reference.

## A. ELIGIBILITY REQUIREMENTS

Only projects that will meet all of the following requirements may receive coverage under this Order:

- Water injected into the aquifers must be water that has been treated to meet all drinking water standards consistent with the requirements of a California Department of Public Health (CDPH) domestic water supply permit.
- All injection wells must be constructed in compliance with the requirements of the California Well Standards by a licensed well driller under the supervision of a California licensed engineer or geologist.
- 3. For all injection wells, the well construction details and lithologic log must be documented and the well construction (well screen, filter pack, annular seal) must limit the injected water to the specified aquifer target zones.
- 4. The project must not be prohibited by local agency ordinance, prohibition, or other applicable law or regulation.
- 5. The project must be consistent with the CEQA project description provided in this Order and any project level CEQA environmental impact evaluation has been completed.

#### B. PROHIBITIONS

- 1. Injection of water into the aquifer storage zone contrary to the description provided in the NOI, the NOA, the requirements set forth in this Order, or any mitigation measures adopted by the CEQA lead agency is prohibited.
- 2. Operation of an ASR project that results in a condition of pollution or nuisance (as defined in Water Code section 13050 is prohibited.
- 3. Injection of water that has not been fully treated and disinfected prior to injection in compliance with an applicable CDPH domestic water supply permit is prohibited.
- 4. Operation of a pilot test shall not extend beyond 24 months from the date the pilot test Notice of Applicability is issued. After 24 months, the Notice of Applicability expires. To continue operating, the permittee must submit a new NOI and the Regional Water Board must issue a new Notice of Applicability.

#### C. SPECIFICATIONS

- If constituents of concern are detected in groundwater samples related to operation of an ASR project, and the concentrations are higher than the permissible concentration listed in the NOA, the Permittee shall immediately notify the Regional Water Board and implement the Non-Compliance Response Plan as described in Provision F.1.c.
- 2. The Permittee shall design, operate and maintain all systems and equipment to minimize groundwater degradation and ensure continuous compliance with the groundwater limitations of this Order. Such systems and equipment may include additional treatment systems as necessary.
- 3. If source water quality is variable through the year, the Permittee shall operate the ASR project to optimize use of better quality water during injection cycles. The Permittee shall implement controls such as fences and alarm systems as necessary to prevent unauthorized access to the ASR facilities.
- 4. The Permittee shall develop, maintain, and implement an Operation and Maintenance (O&M) Plan to ensure that operations personnel are familiar with the ASR system and the requirements of this Order, and have access to specific procedures to immediately evaluate and address threatened or actual violations of this Order.

- 5. The Executive Officer or the Regional Water Board may terminate Notice of Applicability for any ASR project at any time for cause.
- 6. Discharge of water from well development, pipeline flushing, or other maintenance activities shall be discharged under appropriate discharge permits. This Order does not authorize such discharges.

### D. APPLICATION FOR COVERAGE/TERMINATION OF COVERAGE

- 1. To obtain coverage under this Order, an Applicant must submit to the applicable Regional Water Board an NOI that consists of the following:
  - a. An application fee for a threat and complexity of "3-C" as described in California Code of Regulations, title 23, section 2200. The fee shall be submitted in the form of a check made payable to the *State Water Board*. The current fee schedule is available on the Internet at: <a href="http://www.waterboards.ca.gov/resources/fees/docs/fy1112fee\_schdl\_wdr.pdf">http://www.waterboards.ca.gov/resources/fees/docs/fy1112fee\_schdl\_wdr.pdf</a>
  - b. A completed Form 200. The form is available on the Internet at: http://www.waterboards.ca.gov/publications\_forms/forms/docs/form200.pdf
  - c. A technical report, prepared under the supervision of a California licensed engineer or geologist that addresses the items listed in Attachment C, which is attached hereto and is made part of this Order by reference. Please submit one of the following:
    - i. If a pilot test is planned for an ASR project, at a minimum the technical report shall address the pilot test information requirements listed in Attachment C. It is recognized that some information will not be available until the pilot test is performed, but the report should be as complete as possible based on the available information. The water quality characterization shall include all the analytes listed in MRP \_\_\_, which is attached hereto and is made part of this Order by reference, or in a revised MRP issued by the Executive Officer.
    - ii. If a pilot test has been completed, submit a technical addendum that describes the pilot test, presents the data collected, and completes or revises the technical report and antidegradation analysis as appropriate.
    - iii. If a pilot test is not planned, then adequate information to answer all the items listed on Attachment C should be available and a complete technical report shall be submitted.
  - d. Documentation that the ASR project injection wells are registered with the US Environmental Protection Agency's Underground Injection Control Program. Information is available on the internet at:

http://www.epa.gov/region9/water/groundwater/injection-wells-register.html

- 2. To authorize a pilot test or an ASR project, the Executive Officer will issue an NOA for either the pilot test or the ASR project as described below:
  - a. If a pilot test is proposed and the Executive Officer determines the pilot test NOI is consistent with the requirements of the Order, the Executive Officer will issue an NOA that will, at a minimum, contain the following:
    - i. A statement that the pilot test described in the NOI is consistent with the Order.
    - ii. A description of the pilot test, including an inventory of injection/extraction wells, the injection/extraction target zones, and monitoring wells with a description of the zones that will be monitored.

- iii. If a CEQA categorical exemption for the activity is not used, the NOA will include requirements to implement any water quality related mitigation measures included in a project specific CEQA document.
- iv. Details of injection source water, water quality, and any applicable limits to the injection schedule and volume of injected water.
- v. An MRP that lists the constituents to be monitored, the monitoring frequency, and the groundwater monitoring network. MRP \_\_ is part of this Order. However, an Executive Officer may elect to issue a different MRP that supersedes MRP \_\_. The monitoring network shall be installed prior to initiating the pilot test.
- vi. Adequate scaled figures and maps to describe the ASR project components and monitoring well locations.
- b. For a pilot test technical addendum, or an ASR project without a pilot test, if the Executive Officer determines the NOI is complete and the project is consistent with the requirements of the Order, the Executive Officer will issue an NOA that will, at a minimum, contain the following:
  - i. A statement that the ASR project, as defined by the NOI is consistent with the Order.
  - ii. A description of the ASR project including an inventory of injection/ extraction wells, the injection/extraction target zones, and monitoring wells with a description of the zones monitored.
  - iii. Requirements to implement any water quality related mitigation measures included in the project specific CEQA document.
  - iv. Details of injection source water, water quality, and any applicable limits to the injection schedule and volume of injected water.
  - v. An MRP that lists the constituents to be monitored, the monitoring frequency, and the groundwater monitoring network. MRP \_\_ is part of this Order. However, an Executive Officer may elect to issue a different MRP that supersedes MRP \_\_. If any part of the monitoring network requires installation, it shall be installed prior to injecting water.
  - vi. Adequate scaled figures and maps to describe the ASR project components and monitoring well locations.
- 3. If a Permittee permanently ceases activity at an ASR project, termination of the Order coverage shall be requested in writing. Upon submission of the request, authorization to continue storing water under the Order is immediately terminated. The Executive Officer will issue a Notice of Termination within **60 days** of termination request.

### E. INJECTED WATER AND GROUNDWATER LIMITATIONS

- 1. Water to be injected shall comply with primary and secondary MCLs at each wellhead.
- 2. If pre-ASR project conditions in the aquifer storage zone(s) exceed any applicable water quality objectives, the quality of the injected water may not exceed those water quality objectives.
- 3. Operation of an ASR project shall not cause groundwater to exceed any of the following:
  - a. Primary or Secondary MCLs. A Permittee shall comply with any new MCL on the date that the new MCL applies to the drinking water system.
  - b. Numeric water quality objectives in the Basin Plan for beneficial uses within the ASR project's area of hydrologic influence.
  - c. Any Basin Plan water quality objective for the beneficial uses of groundwater.

#### F. PROVISIONS

- 1. All of the following reports shall be submitted pursuant to Water Code section 13267, and prepared by a California registered professional as described in Provision No. F.2.
  - a. Within 90 days after issuance of the NOA, the Permittee shall submit a Sampling and Analysis Plan – A description of sampling methods, sample preservation, sample containers, recordkeeping, quality control/quality assurance procedures, chain-of-custody forms, etc., in compliance with the MRP.
  - b. Within **30 days** after completion of any injection well, the Discharger shall submit a copy of the Class V injection well permit by rule notification and registration documentation that has been submitted to the United States Environmental Protection Agency.
  - c. Within **90 days** after discovering non-compliance with this Order, and prior to re-initiating injection, the Permittee shall submit a Non-Compliance Response *Plan*. The Non-Compliance Response Plan shall describe the response to conditions of non-compliance with constituents of concern listed in the NOA. The Non-Compliance Response Plan shall include the following:
    - i. A list of all constituents of concern and the concentrations that exceeded the limits presented in the NOA.
    - ii. The status of the ASR project (e.g., describe the current injection and extraction status).
    - iii. Corrective measures underway or proposed to address the exceedance and to prevent recurrence.
  - d. Within **30 days** after the date of discovery, the Permittee shall report to the Regional Water Board:
    - Any toxic chemical release data it reports to the State Emergency Response Commission pursuant to Section 313 of the "Emergency Planning and Community Right to Know Act of 1986."
    - ii. Any violation of the domestic water supply permit requiring notification of CDPH.
- 2. In accordance with California Business and Professions Code sections 6735, 7835, and 7835.1, engineering and geologic evaluations and judgments shall be performed by or under the direction of registered professionals competent and proficient in the fields pertinent to the required activities. All technical reports specified herein that contain workplans, that describe the conduct of investigations and studies, or that contain technical conclusions and recommendations concerning engineering and/or geology, shall be prepared under the direction of appropriately qualified professional(s).
- 3. The Permittee shall comply with MRP \_\_ or a project-specific MRP issued by a Regional Water Board Executive Officer with the NOA, and any revisions thereto as ordered by the Executive Officer.
- 4. The Permittee shall comply with the Standard Provisions and Reporting Requirements for General Waste Discharge Requirements for ASR Projects, contained in Attachment B. This attachment and its individual paragraphs are referenced as "Standard Provision(s)."
- 5. Any person signing an NOI, monitoring report, or other technical report makes the following certification, whether written or implied:

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly

responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

- 6. Before making a material change in an ASR project, which operates under a NOA, the Permittee shall submit an NOI to the Regional Water Board. A material change includes, but is not limited to, the following:
  - a. An increase in the amount of water injected so that the aquifer storage zone becomes larger than described in the NOA or CEQA evaluation.
  - b. A change in the raw water source, quality, or timing of injection.
  - c. A change in the injection target zone.
  - d. A change in raw water treatment technique (e.g. disinfection method change) that results in revision of the domestic water supply permit by CDPH.
- 7. The Permittee must comply with all conditions of this Order, including timely submittal of technical and monitoring reports as directed by the Executive Officer. Violations may result in enforcement action, including Regional Water Board or court orders requiring corrective action or imposing civil monetary liability, or in revision or rescission of the NOA.
- 8. The Permittee must pay an annual fee in accordance with the fee schedule inTitle 23, section 2200 and annual fee invoices issued by the State Water Board. Annual fees are based on Threat to Water Quality and Complexity ratings. The rating for projects regulated under this Order is 3C. The fee is subject to review and revision by the State Water Board. Annual Fee invoices are issued each year by the State Water Board for the state fiscal year (July 1 through June 30).
- 9. A copy of this Order shall be kept at the ASR project site for reference by operating personnel. Key operating and site management personnel shall be familiar with its contents.
- 10. This Order grants no property rights of any sort or any exclusive privileges. In addition, this Order grants no legal rights to divert, extract, and/or use groundwater or surface water or to store water in an aquifer.
- 11. In the event of any change in control or ownership of the ASR project facilities owned or controlled by the Permittee, the Permittee shall notify the succeeding owner of the existence of this Order by letter, a copy of which shall be immediately forwarded to the Regional Water Board.
- 12. If the Permittee becomes aware that it failed to submit any relevant information or submitted incorrect information any document to the Regional Water Board, it shall submit the required or corrective information to that Regional Water Board within **30 days**.
- 13. The State Water Board will review this Order periodically and will revise requirements when necessary.

## **CERTIFICATION**

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## DRAFT

# ATTACHMENT A DEFINITIONS AND ACRONYMS GENERAL WASTE DISCHARGE REQUIREMENTS FOR ASR PROJECTS THAT INJECT DRINKING WATER INTO GROUNDWATER

Term Definition (as used in this Order)

Adsorption The attraction and adhesion of a layer of ions from an aqueous

solution to the solid mineral surfaces with which it is in contact.

Aquifer Rock or sediment in a formation, group of formations, or part of a

formation which is saturated and sufficiently permeable to transmit economic quantities of water to wells and springs.

Aquifer Storage and Recovery

(ASR)

Aquifer storage and recovery involves the storage of water in a suitable aquifer through a well during times when water is available, and recovery of the water when it is needed.

Aguifer Storage Zone Defined by the horizontal and vertical extent of injected water.

The aquifer storage zone will generally extend farther away from the injection well depending upon stratigraphic variations in hydraulic conductivity, groundwater gradient flow direction, and

operation of extraction wells.

Area of Hydrologic Influence The area of hydrologic influence is defined as the area which is

underlain by injected water (the areal extent of the aquifer storage

zone).

BPTC Best practicable treatment or control

CDPH California Department of Public Health

CEQA California Environmental Quality Act

CFR Code of Federal Regulations

Composite Sample A composite sample is a combination of individual samples

collected over the specified sampling period either: (1) at equal time intervals with a maximum interval of one hour, or (2) at varying time intervals so that each sample represents an equal

portion of cumulative flow.

Conductivity (Hydraulic

Conductivity)

A mathematical factor that describes the rate at which water can move through a permeable medium. Higher values allow more

rapid water movement.

DEFINITIONS

Term Definition (as used in this Order)

Conjunctive Management (Use) Conjunctive management of water supplies refers to the

coordinated and planned use and management of both surface water and groundwater resources to maximize the availability and

reliability of water supplies in a region.

Disinfection Byproducts (DBPs) Disinfection byproducts are chemical compounds that are formed

when disinfectants used in water treatment plants react with bromide and/or natural organic matter (e.g., decaying vegetation)

present in the source water or groundwater.

Domestic Water Supply Permit A domestic water supply permit is issued by the California

Department of Public Health for operation of a public water

system that serves greater than 200 connections.

DWR California Department of Water Resources

General Order (Order) General Waste Discharge Requirements Order.

Grab Sample A grab sample is any sample collected over a period less than 15

minutes.

Groundwater The water contained in interconnected pores located below the

water table in an aquifer.

Groundwater Basin Groundwater resources delineated by the California Department

of Water Resources, a Water Quality Control Plan, special act, or

court order.

Injected Water Injected water is potable water treated consistent with the

requirements of a CDPH domestic water supply permit injected into an aquifer through an injection well. Once placed in the

aquifer, injected water is groundwater.

Injection Target Zone The depth interval in which water is to be stored.

Injection Well A bored, drilled, or driven shaft, dug pit, or hole in the ground into

which waste or fluid is discharged, and any associated subsurface

appurtenances, and the depth of which is greater than the

circumference of the shaft, pit, or hole.

MCL Maximum Contaminant Level

Monitoring Well A well that is used to measure groundwater elevation and collect

groundwater samples. A monitoring well is generally constructed

with a relatively short (less than 20 feet) screen interval.

NOA Notice of Applicability

NOI Notice of Intent

## **Term**

### **Definition (as used in this Order)**

O&M

Operation and Maintenance

Overdraft

A condition of a groundwater basin in which the amount of water withdrawn by pumping exceeds the amount of water that recharges the basin over a period of years that approximate average conditions. Overdraft may cause land subsidence and damage to the environment and increase the energy cost of pumping groundwater.

Public Drinking Water System (Public Water System)

A public drinking water system (public water system) means a system for the provision of water for human consumption through pipes or other constructed conveyances that has 15 or more service connections or regularly serves at least 25 individuals daily at least 60 days out of the year. A public water system includes the following:

- (1) Any collection, treatment, storage, and distribution facilities under control of the operator of the system which are used primarily in connection with the system.
- (2) Any collection or pretreatment storage facilities not under the control of the operator that are used primarily in connection with the system.
- (3) Any water system that treats water on behalf of one or more public water systems for the purpose of rendering it safe for human consumption.

(reference: California Health and Safety Code section 116275(h))

Recharge

Groundwater recharge is the mechanism by which surface water moves from the land surface, through the topsoil and subsurface, and into the aquifer, or through injection of water directly into an aquifer by wells.

Groundwater recharge can be either natural or managed. Natural recharge occurs from precipitation falling on the land surface, from water stored in lakes, and from streams carrying storm runoff.

Managed recharge occurs when water is placed into constructed recharge or spreading ponds or basins, or when water is injected into the subsurface by wells. Managed recharge is also known as artificial, intentional, or induced recharge. Two widely used methods for managed groundwater recharge are recharge basins and injection wells.

Salt Water Intrusion

The movement of salt water into an aquifer formally occupied by fresh water.

THAT INJECT DRINKING WATER INTO GROUNDWATER

**DEFINITIONS** 

Term	Definition (as used in this Order)
Screen (Well Screen)	An engineered pipe equipped with slots, holes, continuous wirewrap, or similar construction that allows groundwater to enter the well (extraction), or injected water to exit the well (injection).
USEPA	United States Environmental Protection Agency
Water Quality Objective (WQO)	The limits or levels of water quality constituents or characteristics which are established for the reasonable protection of beneficial uses of water or the prevention of pollution or nuisance within a specific area.

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## DRAFT

# ATTACHMENT B STANDARD PROVISIONS AND REPORTING REQUIREMENTS GENERAL WASTE DISCHARGE REQUIREMENTS FOR ASR PROJECTS THAT INJECT DRINKING WATER INTO GROUNDWATER

#### A. General Provisions:

- 1. The requirements prescribed herein do not authorize the commission of any act causing injury to the property of another, or protect the Permittee from liabilities under federal, state, or local laws. This Order does not convey any property rights or exclusive privileges.
- 2. The provisions of this Order are severable. If any provision of this Order is held invalid, the remainder of this Order shall not be affected.
- 3. After notice and opportunity for a hearing, this Order may be terminated or modified for cause, including, but not limited to:
  - a. Violation of any term or condition contained in this Order;
  - b. Obtaining this Order by misrepresentation, or failure to disclose fully all relevant facts;
  - c. A change in any condition that results in either a temporary or permanent need to reduce or eliminate the authorized discharge;
  - d. A material change in the character, location, or volume of discharge.
- 4. Except for material determined to be confidential in accordance with California law and regulations, all reports prepared in accordance with terms of this Order shall be available for public inspection at the offices of the Regional Water Board. Data on ASR equipment, water quality, geology, and hydrogeology shall not be considered confidential.
- 5. The Permittee shall take all reasonable steps to minimize any adverse impact to the waters of the state resulting from noncompliance with this Order. Such steps shall include, but are not limited to, accelerated or additional monitoring as necessary to determine the nature and impact of the noncompliance.
- 6. The Permittee shall maintain in good working order and operation any facility, control system, or monitoring device installed to achieve compliance with the Order.
- 7. The Permittee shall permit representatives of the Regional Water Board and the State Water Board, upon presentations of credentials, to:
  - a. Enter ASR project premises and facilities in which any records are kept,
  - b. Copy any records required to be kept under terms and conditions of this Order,
  - c. Inspect at reasonable hours, monitoring equipment required by this Order, and
  - d. Sample, photograph and video record any ASR project related equipment, chemical storage area, or monitoring device.
- 8. For any electrically operated equipment at the site, the failure of which would cause a violation of this Order, the Permittee shall employ safeguards to prevent violations. Such safeguards may include alternate power sources, standby generators, retention capacity, operating procedures, or other means.
- The fact that it would have been necessary to halt or reduce the permitted activity in Order to maintain compliance with this Order shall not be a defense for the Permittee's violations of the Order.
- 10. Neither the treatment nor the discharge shall create a condition of nuisance or pollution as defined by the California Water Code, section 13050.

## **B. General Reporting Requirements:**

1. In the event the Permittee does not comply or will be unable to comply with any prohibition or limitation of this Order for any reason, the Permittee shall notify the Regional Water Board that issued the NOA by telephone as soon as it or its agents have knowledge of such noncompliance or potential for noncompliance, and shall confirm this notification in writing within two weeks. The written notification shall state the nature, time and cause of noncompliance, and shall include a schedule for corrective actions. (Note: Current phone numbers for all Regional Water Board offices may be found on the internet at:

http://www.waterboards.ca.gov/about\_us/contact\_us/docs/rwqcbs\_directory.pdf

- 2. All reports shall be signed by persons identified below:
  - a. For a corporation: by a principal executive officer of at least the level of senior vice-president.
  - b. For a partnership or sole proprietorship: by a general partner or the proprietor.
  - c. For a municipality, state, federal or other public agency: by either a principal executive officer or ranking elected or appointed official.
  - d. A duly authorized representative of a person designated in 2a, 2b or 2c of this requirement if;
    - i. the authorization is made in writing by a person described in 2a, 2b or 2c of this provision;
    - ii. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity, such as the position of plant manager, superintendent, or position of equivalent responsibility. (A duly authorized representative may thus be either a named individual or any individual occupying a named position); and
    - iii. the written authorization is submitted to the Regional Water Board
- 3. Technical and monitoring reports specified in this Order are required pursuant to Water Code section 13267. Failing to furnish the reports by the specified deadlines and falsifying information in the reports may result in assessment of civil liabilities against the Permittee.
- 4. The Permittee shall mail a copy of each monitoring report and any other reports required by this Order to the Regional Water Board that issued the NOA. Note: Current addresses for Regional Water Boards may be found on the internet at:

http://www.waterboards.ca.gov/about us/contact us/docs/rwgcbs directory.pdf.

### **C. Provisions for Monitoring:**

- 1. All analyses shall be made in accordance with the latest edition of:
  - a. Methods for Organic Chemical Analysis of Municipal and Industrial Wastewater (EPA 600 Series) and
  - b. Test Methods for Evaluating Solid Waste (SW 846-latest edition). The test method may be modified subject to application and approval of alternate test procedures under the Code of Federal Regulations (40 CFR 136).
- 2. Chemical, bacteriological, and bioassay analysis shall be conducted at a laboratory certified for such analyses by the State Department of Health Services. In the event a certified laboratory is not available to the Permittee, analyses performed by a noncertified laboratory will be accepted provided a Quality Assurance-Quality Control Program is instituted by the laboratory. A manual containing the steps followed in this program must be kept in the laboratory and shall be available for inspection by Regional Water Board staff. The Quality Assurance-Quality Control

Program must conform to EPA guidelines or to procedures approved by the Regional Water Board.

- 3. Unless otherwise specified, all metals shall be reported as total metals.
- 4. The Permittee shall retain records of all monitoring information, including all calibration and maintenance records, all original strip chart recordings of continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order. Records shall be maintained for a minimum of three years from the date of the sample, measurement, report, or application. This period may be extended during the course of any unresolved litigation regarding this discharge or when requested by the Regional Water Board Executive Officer.
  - a. Record of monitoring information shall include:
    - i. The date, exact place, and time of sampling or measurements,
    - ii. The individual(s) who performed the sampling of the measurements,
    - iii. The date(s) analyses were performed,
    - iv. The individual(s) who performed the analyses,
    - v. The laboratory which performed the analysis,
    - vi. The analytical techniques or methods used, and
    - vii. The results of such analyses.
- 5. All monitoring instruments and devices used by the Permittee to fulfill the prescribed monitoring program shall be properly maintained and calibrated at least yearly to ensure their continued accuracy.
- 6. The Permittee shall maintain a written sampling program sufficient to assure compliance with the terms of this Order. Anyone performing sampling on behalf of the Permittee shall be familiar with the sampling plan.
- 7. The Permittee shall construct all monitoring wells to meet or exceed the standards stated in the State Department of Water Resources *Bulletins 74-81, 74-90,* and subsequent revisions, and shall comply with the reporting provisions for wells required by Water Code sections 13750 et seq.
- 8. Samples shall be collected at such a point and in such a manner to ensure a representative sample of the discharge.

## DRAFT

# ATTACHMENT C NOTICE OF INTENT TECHNICAL REPORT REQUIREMENTS GENERAL WASTE DISCHARGE REQUIREMENTS FOR ASR PROJECTS THAT INJECT DRINKING WATER INTO GROUNDWATER

A technical report, prepared under the supervision of a California licensed engineer or geologist, shall include the following and any additional information needed to describe and characterize the ASR project and anticipated effects on water quality. It is anticipated that information availability for different projects, will vary; some may be in areas with adequate study and/or past ASR project operation, and others may be in areas with little available information.

## The technical report may address:

- A. A pilot test to collect additional information for the purpose of preparing a technical addendum to complete an NOI.
- B. A technical addendum describing the results of the pilot test and completing the information needs of the NOI.
- C. An ASR project if adequate information on the project is known from either a nearby ASR project, or operation of the ASR project itself.

At a minimum, the technical report shall address the following:

- 1. The Applicant's statement of intent to comply with the terms and conditions of this Order.
- 2. A copy of the CDPH domestic water supply permit for the injected source water.
- 3. A project description that includes:
  - a. A map that identifies all of the wells that will be used for injection/extraction and/or monitoring.
  - b. The target aquifer zones into which water will be injected. Provide available information on the aquifer thickness, the presence of low or high permeability zones, and groundwater elevations.
  - c. The area of hydrologic influence (the area underlain by injected water) of the proposed project. This information shall be supported by analysis of existing data or a numerical model.
  - d. The types and areal extent of land uses within that area of influence, including locations of agricultural, industrial, municipal, and domestic water supply wells within the area of hydrologic influence.
  - e. The location, source, and areal extent of known or probable contaminants latent in or above the receiving formation, including a history of any past or ongoing remedial actions in the vicinity. Include an analysis of the potential for operation of an ASR project to impact remedial activities, mobilize contaminants, or cause groundwater to come into contact with contaminated soil.
  - f. If a pilot test will be performed, a schedule for the test. Note that operation of a pilot test shall not extend beyond 24 months from the date the pilot test NOA is issued.
- 4. Well construction details and soil boring logs for existing injection/extraction, and monitoring wells. For planned wells, provide the proposed well construction details. All wells shall be constructed as required by the California Well Standards.
- 5. A project-specific list of constituents of concern including the following:
  - a. Primary or Secondary MCLs.
  - b. Numeric water quality objectives in the Basin Plan for beneficial uses associated with the land uses within the ASR project's area of hydrologic influence.

ATTACHMENT C
GENERAL WASTE DISCHARGE REQUIREMENTS
FOR ASR PROJECTS
THAT INJECT DRINKING WATER INTO GROUNDWATER
TECHNICAL REPORT REQUIREMENTS

- c. Any Basin Plan water quality objective for the beneficial uses of groundwater.
- 6. Any proposed changes to the attached MRP technical justification for the proposed changes based on site-specific conditions.
- 7. Documentation of CEQA compliance, including a site-specific analysis of any impacts that the proposed project would have on beneficial uses of groundwater in the relevant area.
  - a. If a pilot test will be performed:
    - i. The activity may be eligible for exemption from the provisions of the CEQA, by a categorical exemption (CEQA Guidelines section 15306). Alternatively, a Permittee can perform a pilot test specific CEQA evaluation.
  - b. If a pilot test will not be performed:
    - i. The CEQA document shall address all items in the initial study not addressed in the negative declaration adopted for the General Order.
    - ii. Documentation that the Applicant has analyzed potential impacts the ASR project might have on beneficial uses of groundwater within the project's area of hydrologic influence and has solicited comments from the Regional Water Board that will act as a responsible agency pursuant to CEQA Guidelines section 15306.
- 8. A demonstration that the project will not violate the Injected Water or Receiving Water Limitations of the General Order. At a minimum, the analysis shall address the constituents listed in Findings 24 through 28.

If a pilot test will be performed, the available information may be limited. The potential for such violation shall be determined by calculation and/or numeric modeling based on the available data.

If a pilot test will not be performed, adequate information should be available to determine if the Receiving Water Limitations would be violated. The determination shall be supported by data collected at the ASR project (either from the ASR well, or a nearby ASR well constructed and operated similarly).

All conclusions must be supported by data, all calculation methods justified, and calculations provided. Appropriately annotated spreadsheets or software reports are acceptable in lieu of hand calculations. The following information is required:

- a. Groundwater Degradation Assessment
  - i. List of constituents of concern: average and range.
  - ii. Any basin plan water quality objective for the beneficial uses of groundwater.
  - iii. List of water resource constituents that may be affected by the discharge: average and range.
  - iv. A comparison of injected water quality to pre-ASR project activity groundwater quality in the aquifer storage zone.
  - v. Forecast the extent of degradation that will result from the project. The forecast must show no exceedances of water quality objectives in groundwater.